

## Message Text

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45

ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CAB-09 CIAE-00 COME-00 DODE-00

EB-11 INR-10 NSAE-00 RSC-01 FAA-00 PM-07 H-02 L-03

NSC-10 PA-03 PRS-01 SS-15 USIA-12 IO-13 ACDA-19 SAJ-01

TRSE-00 MBFR-03 RSR-01 /147 W  
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P R 281714 Z JUN 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 5992

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 09303

E. O. 11652: GDS

TAGS: PFOR, ETRN, GW, GE, WB, UR

SUBJECT: ALLIED APPROACH TO SOVIETS ON TEGEL STOP BY  
LUFTHANSA

REF: BONN 8962

1. BONN GROUP ON JUNE 26 COMPLETED INITIAL DISCUSSION  
OF APPROACH TO SOVIETS ON LUFTHANSA TEGEL STOP AND -  
AGREED TO REQUEST INSTRUCTIONS FROM CAPITALS BEFORE  
PROCEEDING TO DRAFTING OF BASIC NEGOTIATING POSITION.  
DISCUSSION RETURNED BRIEFLY TO TACTICAL ASPECTS OF  
VENUE AND CONTENT OF TALKS AND ALSO TOUCHED ON ARRANGE-  
MENTS FOR TREATMENT OF TECHNICAL ASPECTS OF THE SUBJECT.

2. THE FONOFF REP ( BLECH) SAID HIS AUTHORITIES DID NOT  
AGREE WITH THE UK PROPOSAL THAT THE ENTIRE DISCUSSIONS  
SHOULD BE CONDUCTED BY THE POLADS, WITH TECHNICAL  
REPRESENTATIVES BEING CALLED IN AS NECESSARY ( PARA 3  
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REFTEL). THE GERMAN SIDE BELIEVED IT WOULD BE PREFER-  
ABLE TO HAVE TECHNICAL MATTERS HANDLED IN A COMPLETELY  
SEPARATE FORUM, PERHAPS THE BASC. THIS WOULD NOT ONLY  
TEND TO LIMIT THE POSSIBILITIES FOR INTRODUCTION OF  
POLITICAL ISSUES, BUT WOULD ALSO ESTABLISH THE POLAD  
LEVEL AS A HIGHER BODY TO WHICH PROBLEMS COULD BE  
REFERRED IF NECESSARY. THE US AND FRENCH REPS  
REPEATED THEIR SUPPORT OF THIS CONCEPT.

3. THE UK CIVIL AIR ATTACHE ( KIRK) SAID THE BRITISH  
WISHED TO PROPOSE THAT A WAY BE FOUND TO INCLUDE IN  
THE DISCUSSIONS A RENEWED REQUEST FOR ESTABLISHMENT OF  
THE BARTCC- SCHOENEFELD LINK. KIRK SAID THE UK WOULD  
AGREE TO COMMENCEMENT OF LUFTHANSA FLIGHTS WITHOUT THE  
LINK, BUT CONTINUED TO BELIEVE THAT AIR SAFETY REQUIRED  
ESTABLISHMENT OF THE TIE. ALLIED AND FRG REPS AGREED  
THE PROPOSAL COULD BE CONSIDERED, BUT NOTED THAT THEY  
WOULD NOT WANT THE OVER- ALL AIM TO BE PUT IN DANGER BY  
INTRODUCTION OF NON- ESSENTIAL ELEMENTS. THE US REP  
STRESSED THE JUDGMENT BY AIR TRAFFIC CONTROLLERS IN  
BERLIN THAT THE HANDOVER PROCEDURES DEVELOPED FOR THE  
SAS AND AUA FLIGHTS WERE, AT THE PRESENT LEVEL OF  
TRAFFIC, SAFE EVEN WITHOUT THE LINK. KIRK AGREED WITH  
THIS POINT.

4. AS A FURTHER TECHNICAL POINT, KIRK NOTED THAT COPIES  
OF THE HANDOVER PROCEDURES SHOULD BE PROVIDED TO  
LUFTHANSA FAIRLY EARLY IN THE GAME TO MAKE SURE THAT  
THEY AGREED TO THIS BASIS OF OPERATION. ALLIED AND FRG  
REPS AGREED THAT LUFTHANSA SHOULD BE INFORMED, BUT WERE  
OF THE VIEW THAT THIS SHOULD HAPPEN ONLY AFTER THE  
BASIS FOR AN APPROACH HAD BEEN AGREED. IT WAS ALSO  
POINTED OUT THAT SOME ALTERATION OF THE PRESENT AUA/ SAS  
HANDOVER PROCEDURES DOCUMENT MIGHT BE NECESSARY AND THAT  
THIS SHOULD BE DONE BEFORE LUFTHANSA WAS INFORMED.

5. ALLIED AND FRG REPS AGREED TO INFORM THEIR AUTHORI-  
TIES THAT THE GENERAL DISCUSSION HAD BEEN COMPLETED AND  
TO ASK FOR INSTRUCTIONS BEFORE PROGRESSING FURTHER IN  
THE DEVELOPMENT OF A NEGOTIATING POSITION. BLECH CON-  
FIRMED THAT WHILE THE FEDERAL GOVERNMENT DID NOT BELIEVE  
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THE TALKS WOULD START BEFORE SEPTEMBER, THE GERMAN SIDE  
PLACED A HIGH PRIORITY ON MOVING RELATIVELY RAPIDLY  
TOWARD FORMULATION OF THE NEGOTIATING POSITIONS FOR THE  
ALLIED/ SOVIET TALKS AND THE FRG/ GDR NEGOTIATIONS ON A  
BILATERAL CIVIL AVIATION AGREEMENT.

6. USBER' S AND DEPARTMENT' S COMMENTS REQUESTED.

HILLENBRAND

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**TAGS:** ETRN, PFOR, GE, GW, UR, WB  
**To:** EUR  
SECSTATE WASHDC INFO LONDON  
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